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SENATE BILL 6146

State of Washington 55th Legislature 1998 Regular Session

By Senators McAuliffe, Bauer, Goings, Franklin, Fairley, Kline, Snyder, Patterson, Rasmussen and Prentice

Read first time 01/12/98. Referred to Committee on Education.

- 1 AN ACT Relating to replacement of school levy funding; amending RCW
- 2 84.52.0531 and 43.135.025; adding a new section to chapter 28A.500 RCW;
- 3 adding a new section to chapter 84.52 RCW; and creating new sections.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** It is the intent of the legislature to
- 6 reduce the uncertainties and disparities inherent in substantial
- 7 reliance on local levy funding for support of public education. It is
- 8 further the intent of the legislature to reduce the burden on local
- 9 property taxes caused by excessive reliance on local school levy
- 10 funding. The purposes of this act are to reduce local property taxes,
- 11 to limit the authorization for local school levy support of the common
- 12 schools, and to provide for additional state funding equivalent to four
- 13 percent of local levy authority.
- 14 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 28A.500
- 15 RCW to read as follows:
- 16 The legislature shall provide to each school district levy
- 17 authority replacement moneys in an amount equal to four percent of the

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- levy authority under RCW 84.52.0531 for calendar year 1999 and 1
- 2 thereafter.
- 3 NEW SECTION. Sec. 3. A new section is added to chapter 84.52 RCW
- 4 to read as follows:
- 5 School levies authorized by this chapter shall be used for program
- enrichment purposes and may not be considered any part of the state's 6
- 7 basic education obligation. Levy funds may be expended for basic
- education programs and such expenditures constitute enrichment of such 8
- 9 programs.
- Sec. 4. RCW 84.52.0531 and 1997 c 259 s 2 are each amended to read 10
- 11 as follows:
- The maximum dollar amount which may be levied by or for any school 12
- district for maintenance and operation support under the provisions of 13
- RCW 84.52.053 shall be determined as follows: 14
- (1) For excess levies for collection in calendar year 1997, the 15
- maximum dollar amount shall be calculated pursuant to the laws and 16
- 17 rules in effect in November 1996.
- (2) For excess levies for collection in calendar year 1998 and 18
- thereafter, the maximum dollar amount shall be the sum of (a) plus or 19
- minus (b) and (c) of this subsection minus (d) of this subsection: 20
- 21 (a) The district's levy base as defined in subsection (3) of this
- 22 section multiplied by the district's maximum levy percentage as defined
- 23 in subsection (4) of this section;
- 24 (b) For districts in a high/nonhigh relationship, the high school
- 25 district's maximum levy amount shall be reduced and the nonhigh school
- district's maximum levy amount shall be increased by an amount equal to 26
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- the estimated amount of the nonhigh payment due to the high school
- 28 district under RCW 28A.545.030(3) and 28A.545.050 for the school year
- commencing the year of the levy; 29
- (c) For districts in an interdistrict cooperative agreement, the 30
- 31 nonresident school district's maximum levy amount shall be reduced and
- 32 the resident school district's maximum levy amount shall be increased
- 33 by an amount equal to the per pupil basic education allocation included
- in the nonresident district's levy base under subsection (3) of this 34
- 35 section multiplied by:
- (i) The number of full-time equivalent students served from the 36
- resident district in the prior school year; multiplied by: 37

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- 1 (ii) The serving district's maximum levy percentage determined 2 under subsection (4) of this section; increased by:
- 3 (iii) The percent increase per full-time equivalent student as 4 stated in the state basic education appropriation section of the 5 biennial budget between the prior school year and the current school 6 year divided by fifty-five percent;
- 7 (d) The district's maximum levy amount shall be reduced by the 8 maximum amount of state matching funds for which the district is 9 eligible under RCW 28A.500.010.
- 10 (3) For excess levies for collection in calendar year 1998 and thereafter, a district's levy base shall be the sum of allocations in 11 (a) through (c) of this subsection received by the district for the 12 13 prior school year, including allocations for compensation increases, plus the sum of such allocations multiplied by the percent increase per 14 15 full time equivalent student as stated in the state basic education appropriation section of the biennial budget between the prior school 16 17 year and the current school year and divided by fifty-five percent. A district's levy base shall not include local school district property 18 19 tax levies or other local revenues, or state and federal allocations not identified in (a) through (c) of this subsection. 20
- 21 (a) The district's basic education allocation as determined 22 pursuant to RCW 28A.150.250, 28A.150.260, and 28A.150.350;
- 23 (b) State and federal categorical allocations for the following 24 programs:
- 25 (i) Pupil transportation;
- 26 (ii) Special education;
- 27 (iii) Education of highly capable students;
- (iv) Compensatory education, including but not limited to learning assistance, migrant education, Indian education, refugee programs, and bilingual education;
- 31 (v) Food services; and
- 32 (vi) State-wide block grant programs; and
- 33 (c) Any other federal allocations for elementary and secondary 34 school programs, including direct grants, other than federal impact aid 35 funds and allocations in lieu of taxes.
- (4) A district's maximum levy percentage shall be twenty-two percent in 1998 and ((twenty-four)) twenty percent in 1999 and every year thereafter; plus, for qualifying districts, the grandfathered percentage determined as follows:

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1 (a) For 1997, the difference between the district's 1993 maximum 2 levy percentage and twenty percent; and

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- (b) For 1998 and thereafter, the percentage calculated as follows:
- 4 (i) Multiply the grandfathered percentage for the prior year times 5 the district's levy base determined under subsection (3) of this 6 section;
- 7 (ii) Reduce the result of (b)(i) of this subsection by any levy 8 reduction funds as defined in subsection (5) of this section that are 9 to be allocated to the district for the current school year;
- 10 (iii) Divide the result of (b)(ii) of this subsection by the 11 district's levy base; and
- 12 (iv) Take the greater of zero or the percentage calculated in 13 (b)(iii) of this subsection.
- (5) "Levy reduction funds" shall mean increases in state funds from 14 the prior school year for programs included under subsection (3) of 15 16 this section: (a) That are not attributable to enrollment changes, 17 compensation increases, or inflationary adjustments; and (b) that are or were specifically identified as levy reduction funds in the 18 19 appropriations act. If levy reduction funds are dependent on formula factors which would not be finalized until after the start of the 20 current school year, the superintendent of public instruction shall 21 estimate the total amount of levy reduction funds by using prior school 22 23 year data in place of current school year data. Levy reduction funds 24 shall not include moneys received by school districts from cities or 25 counties.
- 26 (6) For the purposes of this section, "prior school year" means the 27 most recent school year completed prior to the year in which the levies 28 are to be collected.
- 29 (7) For the purposes of this section, "current school year" means 30 the year immediately following the prior school year.
- 31 (8) Funds collected from transportation vehicle fund tax levies 32 shall not be subject to the levy limitations in this section.
- 33 (9) The superintendent of public instruction shall develop rules 34 and regulations and inform school districts of the pertinent data 35 necessary to carry out the provisions of this section.
- 36 **Sec. 5.** RCW 43.135.025 and 1994 c 2 s 2 are each amended to read 37 as follows:

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- 1 (1) The state shall not expend from the general fund during any 2 fiscal year state moneys in excess of the state expenditure limit 3 established under this chapter.
- 4 (2) Except pursuant to a declaration of emergency under RCW 5 43.135.035 or pursuant to an appropriation under RCW 43.135.045(4)(b), the state treasurer shall not issue or redeem any check, warrant, or 6 7 voucher that will result in a state general fund expenditure for any 8 fiscal year in excess of the state expenditure limit established under 9 this chapter. A violation of this subsection constitutes a violation 10 of RCW 43.88.290 and shall subject the state treasurer to the penalties provided in RCW 43.88.300. 11
- 12 (3) The state expenditure limit for any fiscal year shall be the 13 previous fiscal year's state expenditure limit increased by a 14 percentage rate that equals the fiscal growth factor.
- 15 (4) For purposes of computing the state expenditure limit for the fiscal year beginning July 1, 1995, the phrase "the previous fiscal 16 17 year's state expenditure limit" means the total state expenditures from the state general fund, not including federal funds, for the fiscal 18 19 year beginning July 1, 1989, plus the fiscal growth factor. 20 calculation is then computed for the state expenditure limit for fiscal years 1992, 1993, 1994, and 1995, and as required under RCW 21 22 43.135.035(4).
 - (5) Each November, the office of financial management shall adjust the expenditure limit for the preceding fiscal year based on actual expenditures and known changes in the fiscal growth factor and then project an expenditure limit for the next two fiscal years. The office of financial management shall notify the legislative fiscal committees of all adjustments to the state expenditure limit and projections of future expenditure limits.

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- 30 (6) This section does not apply to expenditures for levy authority 31 replacement moneys under section 2 of this act.
- 32 <u>(7)</u> "Fiscal growth factor" means the average of the sum of 33 inflation and population change for each of the prior three fiscal 34 years.
- $((\frac{7}{}))$ (8) "Inflation" means the percentage change in the implicit price deflator for the United States for each fiscal year as published by the federal bureau of labor statistics.

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- 1 $((\frac{(8)}{(9)}))$ "Population change" means the percentage change in
- 2 state population for each fiscal year as reported by the office of
- 3 financial management.
- 4 <u>NEW SECTION.</u> **Sec. 6.** This act applies to special levies collected
- 5 in calendar year 1999 and thereafter.

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